

Memorandum

To: CHAIR AND COMMISSIONERS

CTC Meeting: May 25-26, 2005

Reference No.: 2.8a. - **REVISED**
Action Item

From: CINDY McKIM
Chief Financial Officer

Prepared by: Terry Abbott
Division Chief
Local Assistance

Ref: **REQUEST TO EXTEND THE PERIOD OF PROJECT ALLOCATION PER
RESOLUTION G-03-19, STATE TRANSPORTATION IMPROVEMENT PROGRAM
GUIDELINES
WAIVER-05-11**

ACTION UPDATE:

The California Transportation Commission approved all extension requests EXCEPT Project #17 (Sacramento County) and \$5,000 for the Right of Way component of Project #20 (Sierra County).

ISSUE:

The California Transportation Commission (Commission) programmed funds in Fiscal Year 2004-05 totaling \$9,239,000 for 20 projects, as shown on the attachment. The funds will not be allocated by the June 30, 2005, deadline. The attachment shows the details of the projects and the explanation of the delays. The project sponsors request extensions, and the regional planning agencies concur.

RECOMMENDATION:

The Department of Transportation's recommendations are shown on the attachment.

BACKGROUND:

Resolution G-03-19, State Transportation Improvement Program (STIP) Guidelines, adopted by the Commission on December 11, 2003, stipulates that the Commission may approve a waiver to the timely use of funds deadline one time only for up to 20 months in accordance with Section 14529.8 of the Government Code.

Attachment

Time Extension/Waiver – Project Allocation Deadline
Local Streets and Roads Projects

Project #	Applicant County	Extension Amount By Component (\$ in thousands) E&P (Environmental & Permits) PS&E (Plans, Specifications and Estimates) R/W (Right of Way) CON (Construction) TOTAL	Number of Months Requested Extended Deadline CT Recommendation
	PPNO Project Description Reason for Project Delay:		
1	City of Long Beach Los Angeles PPNO: 07-3408 Bikeway and Pedestrian Improvements When the original agreement was processed, the first phase of the project included acquisition. The CEQA Notice of Exemption was filed for acquisition only. The delay is due to resubmission of CEQA documentation to include the Phase 1 Bikeway construction. A six-month extension is requested in order to resubmit the amended CEQA documentation.	\$0 \$106 \$0 \$ \$106	6 months 12/30/2005 Support – meets STIP guidelines
2	City of Compton Los Angeles PPNO: 07-3148 Metro Blue Line landscaping The extension is required due to staff turnover in key positions in the Public Works Department, including the Public Works Director and the Grants Manager.	\$0 \$0 \$0 \$240 \$240	20 months 02/28/2007 Support – meets STIP guidelines
3	County of Los Angeles Los Angeles PPNO: 07-3403 Arroyo Seco Bike Path The time extension is necessary to complete the project's environmental documentation and additional extensive studies under NEPA. This project requires technical studies to comply with the NEPA process, including National Historic Preservation Act (NHPA), and obtaining permits from the U.S Army Corps of Engineers, California Regional Water Quality Control Board, California Department of Fish and Game, and City of Los Angeles oak tree permit. This project also requires a complete hazardous material/hazardous waste search. FHWA and the Department requested significant increases in the NHPA study scope. After the Department approved the Historical Property Survey Report (HPSR), the study was revised. The HPSR was resubmitted to the Department August 8, 2004; approval was November 2004. The Area of Potential Effects Map, previously signed by the Department and FHWA, was returned for revision and subsequent approval. The Department requested the NEPA Finding of Effect summarizing the study, and Los Angeles County submitted it in March 2005. The Department requires up to 30 days to approve, followed by an additional FHWA 60-day review. The NEPA documents and the NHPA study will be included in the Negative Declaration to comply with the CEQA process. The extension will allow for approval of the study and the Finding of Effect, public review of the Negative Declaration, and final environmental approval.	\$0 \$0 \$0 \$1,245 \$1,245	6 months 12/30/2005 Support – meets STIP guidelines
4	County of Los Angeles Los Angeles PPNO: 07-3400 Install bikeway signs The County of Los Angeles intends to request and allocation for design and install the signs for the Commuter Bikeway Signage project within the same program year (FY 2005-06). This extension request will allow the \$33,000 in design to coincide with \$236,000 for the construction/installation phase (programmed in the State Transportation Improvement Program in FY 2005-06). Pursuing this project in FY 2005-06 will also allow the Commuter Bikeway Signage project to reflect information currently being prepared by the Los Angeles County Metropolitan Transportation Authority under their Bikeway Master Plan for the Los Angeles County region.	\$0 \$33 \$0 \$0 \$33	12 months 06/30/2006 Support – meets STIP guidelines

Time Extension/Waiver – Project Allocation Deadline
Local Streets and Roads Projects

Project #	Applicant County	Extension Amount By Component (\$ in thousands) E&P (Environmental & Permits) PS&E (Plans, Specifications and Estimates) R/W (Right of Way) CON (Construction) TOTAL	Number of Months Requested Extended Deadline CT Recommendation
	PPNO Project Description		
	Reason for Project Delay:		
5	City of Los Angeles Los Angeles PPNO: 07-3157 Alvarado Transit Corridor	\$0 \$0 \$0 \$932 \$932	20 months 02/28/2007 Support – meets STIP guidelines
<p>On April 24, 2003, the Department reported the project was in compliance with the Section 106 requirements in accordance with the National Historic Preservation Act, and provided notification of the Categorical Exclusion. On December 2, 2003, a Request for Proposal was issued to retain an architect to prepare design and construction drawings. January 2004 through April 2004, architectural proposals were reviewed. A Notice to Proceed was made on September 13, 2004, to Studio One Eleven. The first community meeting was November 3, 2004, with subsequent sessions held during December. The second community meeting was scheduled for March 23, 2005. Project delays are attributed to:</p> <ol style="list-style-type: none"> 1. Lengthy processing time to get Section 106 compliance approval between October 2001 and April 2003, 2. Unforeseeable design issues raised during proposal evaluation between April 2004 and September 2004, 3. Extraordinary amount of feedback from community which warranted more outreach meetings to include all possible feedback after November 2003 to March 2005, 4. Other unforeseeable issues might occur from additional outreach meetings, causing further delay. <p>PS&E is expected by May 2006, and ready to list and advertise and award construction contract by August 2006. Project should start construction no later than December 2006, taking six to eight months to complete. It is requested that the project construction funding allocation be extended for another 20 months, to February 28, 2007. The extension will not increase the design nor construction cost of this project.</p>			
6	City of Los Angeles Los Angeles PPNO: 07-3443 Transit-oriented streetscape improvements	\$0 \$0 \$0 \$487 \$487	20 months 02/28/2007 Support – meets STIP guidelines
<p>Delay due to unforeseen reduction in staffing and substantial staff retirements affecting the performance of ongoing project management. Delays in design consultant solicitation and contract negotiations also occurred. Involvement with neighborhood councils required more time than was expected and resulted in an extraordinary amount of feedback that required additional outreach meetings and staff time. Staffing levels have recently increased to adequately manage the project and execute a contract. The contract is for consultant services to prepare the streetscape plans and initiate discussions with city departments related to criteria and standards for street trees, street and pedestrian lighting, and sidewalk improvement. Meetings will commence in April 2005 to discuss issues, opportunities, and vision for streetscape and transit user amenities.</p>			
7	City of Los Angeles Los Angeles PPNO: 07-3174 Train station remodel	\$0 \$0 \$0 \$105 \$105	12 months 06/30/2006 Support – meets STIP guidelines
<p>The NEPA environmental clearances have not been secured. Environmental documents for two projects were submitted as one package for the Watts Historical Train Station (WHTS) and the Cultural Crescent Blue Line Entrance and Parking projects. Delays in the review of one project simultaneously delayed the review and approval of the other project. The WHTS is a Historical Cultural Monument and revisions to the historical documents were required. The Department is currently reviewing the WHTS report.</p>			

Time Extension/Waiver – Project Allocation Deadline
Local Streets and Roads Projects

Project #	Applicant	Extension Amount	Number of Months Requested
	County	By Component (\$ in thousands)	
	PPNO	E&P (Environmental & Permits)	Extended Deadline
	Project Description	PS&E (Plans, Specifications and Estimates) R/W (Right of Way) CON (Construction) TOTAL	CT Recommendation
Reason for Project Delay:			
8	San Gabriel Valley Council of Governments Los Angeles PPNO: 07-3433 East Regional Bike Trail	\$0 \$0 \$0 \$1,645 \$1,645	20 months 01/31/2007 Support – meets STIP guidelines
The original route was a Class I bike route planned on Metropolitan Transportation Authority (MTA) right of way (R/W). A Letter of Agreement for the Project was received in March 2002. Authorization to proceed with the preliminary engineering (PE) phase was given in March 2003. Cost estimates were developed for PE, including the construction of the bike path along the R/W. The Pasadena-Blue Line Construction Authority (CA) developed the PE and design of the light rail on the R/W without the plans for the bike route. The CA determined that three rail tracks would need to be built as part of the light rail. Discussions were held with the Pasadena-Blue Line Construction Authority to determine how a bike route could be safely planned in the R/W. It was determined that in order to address all of the safety concerns, a new route for the bike path needed to be sought that was off of the R/W. This was an unexpected and unforeseen delay to the project. Discussions occurred in each city as to a new Class II alignment. A contract amendment will be completed to change the project from a Class I to a Class II bike route. Once the amendment to the project is completed and approved, the project can proceed without further delay.			
9	City of Calabasas Los Angeles PPNO: 07-3147 U.S. 101 Bike lane gap closure	\$0 \$0 \$0 \$559 \$559	10 months 03/25/2007 Support – meets STIP guidelines
Severe storms and extremely heavy rains in the area have resulted in flooding, mudslides, debris flows, road closures, and other damage throughout the project area and surrounding locations. The President declared the entire area a major disaster area and the City is currently devoting its energy to recovering from this catastrophe. The City requires an additional ten months to complete the project. No additional costs are anticipated due to the delay. The project STIP history does not include any previous extensions. The project was originally included in the STIP in May of 2004.			
10	City of Culver City Los Angeles PPNO: 07- 3153 Sepulveda Pedestrian Imprmts	\$0 \$60 \$0 \$0 \$60	8 months 02/28/2006 Support – meets STIP guidelines
In November 2002, January and July 2003, and December 2004, the Redevelopment Agency (RA) conducted community-vision workshops to prepare a Sepulveda Boulevard Streetscape master plan (Plan). The Plan was to be a guide for designing the Sepulveda Boulevard Pedestrian and Commuter Improvements MTA Project. Since the workshops, the RA evaluated the Plan and is proceeding with its revision to incorporate the comments. The City has employed a firm to create a new conceptual plan for the project area. The plan is due March 2005, with project resumption thereafter. An eight-month extension is respectfully requested.			

Time Extension/Waiver – Project Allocation Deadline
Local Streets and Roads Projects

Project #	Applicant County	Extension Amount By Component (\$ in thousands) E&P (Environmental & Permits) PS&E (Plans, Specifications and Estimates) R/W (Right of Way) CON (Construction) TOTAL	Number of Months Requested Extended Deadline CT Recommendation
	Reason for Project Delay:		
11	City of Malibu Los Angeles PPNO: 07-3412 Cross Creek Road Pedestrian	\$0 \$0 \$0 \$563 \$563	20 months 02/28/2007 Support – meets STIP guidelines
	Initially, the City thought existing records could determine the street R/W for the project. However, the record search found conflicting information, and the City had to obtain title reports for every parcel along the route. Reviewing the documents and transferring the information to the survey map took additional time. The survey map was delivered 32 months after the originally scheduled delivery date. The City attempted to minimize the adverse scheduling effects by preparing the conceptual design and obtaining public comment while the R/W information was being analyzed. However, completion of the survey map found the conceptual plan inaccurate and had to be revised to fit within the actual R/W. Public comments were solicited and incorporated into the plan. The City Council approved the revised conceptual plan 33 months after approving the original plan. The City further minimized the delay's effects by proceeding with the hydrology study, drainage design, and landscape palette concurrent with the plan revision. Completion is expected February 28, 2007.		
12	County of Del Norte Del Norte PPNO: 01-1021T Hobbs Wall project	\$0 \$35 \$0 \$0 \$35	20 months 02/28/2007 Support – meets STIP guidelines
	The Hobbs Wall project is an environmentally and culturally sensitive project involving wetland and Native American archeological issues. The planning department lost its environmental senior planner. The Engineering Department has only one engineer, who was heavily involved with the Elk Valley Road reconstruction project and unable to commence the Hobbs Wall environmental during that time. A PS&E allocation extension is requested for 12 months. It may take one year to complete the environmental for the project. Full attention can be directed to this project now.		
13	County of Lake Lake PPNO: 01-3032R Construct bike lanes with signs	\$0 \$29 \$0 \$0 \$29	20 months 02/28/2007 Support – meets STIP guidelines
	This TE project is being done in conjunction with a STIP roadway reconstruction project. When the TE portion of the project was originally requested, the programmed years for the different components corresponded to that of the STIP portion. Due to budget constraints, the E&P programming for the STIP portion was delayed to FY 2005-06. Lake County has explored options for proceeding with the PS&E for the bikeway independent of the rehabilitation project; however, it is infeasible to proceed with the PS&E for the bikeway because the environmental review for it and the rehabilitation project must be done concurrently. A 20-month extension is requested to allow for further roadway project E&P allocation delays.		
14	County of Lake Lake PPNO: 01-3033R Road rehab and bikeway	\$0 \$26 \$0 \$0 \$26	20 months 02/28/2007 Support – meets STIP guidelines
	This TE project is being done in conjunction with a STIP roadway reconstruction project. When the TE portion of the project was originally requested, the programmed years for the different components corresponded to that of the STIP portion. Due to budget constraints, the E&P programming for the STIP portion was delayed to FY 2005-06. Lake County has explored options for proceeding with the PS&E for the bikeway independent of the rehabilitation project; however, it is infeasible to proceed with the PS&E for the bikeway because the environmental review for it and the rehabilitation project must be done concurrently. A 20-month extension is requested to allow for further roadway project E&P allocation delays.		

Time Extension/Waiver – Project Allocation Deadline
Local Streets and Roads Projects

Project #	Applicant County	Extension Amount By Component (\$ in thousands) E&P (Environmental & Permits) PS&E (Plans, Specifications and Estimates) R/W (Right of Way) CON (Construction) TOTAL	Number of Months Requested Extended Deadline CT Recommendation
	Reason for Project Delay:		
15	County of Lake Lake PPNO: 01-3036A Main Street Kelseyville	\$0 \$6 \$0 \$0 \$6	12 months 06/30/2006 Support – meets STIP guidelines
	Originally \$18,000 was programmed in the TE reserve in FY 2004-05 and \$12,000 was allocated for PPNO 3036A. The remaining \$6,000 would have been allocated for the same project but the Department inadvertently assigned the \$12,000 allocation to construction instead of E&P. The error was just corrected at the March CTC meeting. Lake County cannot proceed with environmental work on the project until E&P is authorized, and cannot allocate PS&E until CEQA clearance is obtained. Once authorization to proceed with E&P is obtained, work will begin on the environmental process. This is estimated to take about 12 months, and therefore we request that the funds be extended to June 30, 2006, to allow time for the environmental process to be completed.		
16	County of Sacramento Sacramento PPNO: 3-3L10 Folsom Boulevard	\$0 \$0 \$0 \$2,500 \$2,500	20 months 02/28/2007 Support – meets STIP guidelines
	The project has been delayed due to the incorporation of the City of Rancho Cordova. The project lies entirely within the new City's jurisdictional boundaries, which incorporated July 1, 2003. The County of Sacramento initiated the project and STIP funding was programmed prior to the City's incorporation. The original project schedule anticipated that the County would complete all phases of work including PS&E and construction. Since its incorporation, the City has reevaluated the priorities within this project, which will complete the initial phase of transportation enhancements set forth in the corridor master plan for Folsom Boulevard, and the role of the City and County in implementing the project. The reevaluation of project priorities and jurisdictional roles, along with the need for the City to secure the resources and additional funding necessary to complete the project, has delayed completion of all project phases. The requested twenty month extension for the construction allocation will provide sufficient time for the City to complete the allocation of project resources, secure needed funding, complete the environmental review, final project design and advertise a contract for construction.		
17 Request Denied	County of Sacramento Sacramento PPNO: 03-3L12 Watt Avenue Enhancements	\$0 \$400 \$0 \$0 \$400	12 months 06/30/2006 Support – meets STIP guidelines
	To revitalize the Watt Avenue corridor and complement the McClellan Air Force Base conversion, the County and its stakeholders have been developing and implementing sections of the Watt Avenue Beautification Master Plan (BMP). The availability of the STIP funding was delayed due to State Highway Account shortfalls, however, the County continued to advance the BMP with the support of other funding sources. Construction is underway. To focus available resources on the initial phase of improvements, the STIP TE funded improvements were delayed allowing the County to leverage the STIP-TE funding and construct additional improvements from the BMP. This enabled enhancements to Watt Avenue ahead of schedule, realizing the benefits sooner than anticipated. With the initial phase under construction, the County is proceeding with the environmental review for the STIP TE funded improvements. An approved CEQA document is expected within 12 months. A PS&E allocation will be requested thereafter.		

Time Extension/Waiver – Project Allocation Deadline
Local Streets and Roads Projects

Project #	Applicant County	Extension Amount By Component (\$ in thousands) E&P (Environmental & Permits) PS&E (Plans, Specifications and Estimates) R/W (Right of Way) CON (Construction) TOTAL	Number of Months Requested Extended Deadline CT Recommendation
	Reason for Project Delay:		
18	County of Shasta Shasta	\$0 \$0 \$0	2 months 08/30/2005
	PPNO: 02-2308 Replacement bridge	\$214 \$214	Support – meets STIP guidelines
	The R/W phase was delayed two months due to insufficient federal obligational authority. Cost increases are not anticipated. The project was originally programmed in the 2004 STIP. There have been no STIP amendments for this project.		
19	City of Madera Madera	\$0 \$44 \$0	12 months 06/30/2006
	PPNO: 06-A007 Bike/Pedestrian undercrossing	\$0 \$44	Support – meets STIP guidelines
	The Request for Allocation for PS&E requires a CEQA/NEPA document. Additional environmental studies for the area with the river channel are necessary to complete this document.		
20	County of Sierra Sierra	\$0 \$5 \$5	18 months 12/31/2006
	<u>R/W</u> <u>Phase</u> <u>Denied</u>	PPNO: 03-3117 Sierra Valley Visitor Center \$10 \$5	Support – meets STIP guidelines
	Sierra County has experienced delays in the start of the PA&ED Phase and, as a result, the needed environmental studies will not be completed prior to the allocation deadline. The project delay is due to the coordination of the STIP funding and the recently awarded \$140,000 Roberti-Z' Berg-Harris grant. The grant is critical to completing the project. Also, the County lost its long-term transportation planner and STIP coordinator, who had critical knowledge of the project.		